

Greeley City Council Agenda

Work Session

Tuesday, January 25, 2022 at 6:00 p.m.

City Council Chambers at City Center South, 1001 11th Ave, Greeley, CO 80631

Zoom Webinar link: <https://greeleygov.zoom.us/j/94321296765>

NOTICE:

City Council Work Sessions are held on the 2nd and 4th Tuesdays of each month in the City Council Chambers. Meetings are conducted in a hybrid format, with a Zoom webinar in addition to the in person meeting in Council Chambers.

City Council members may participate in this meeting via electronic means pursuant to their adopted policies and protocol.

Members of the public are also invited to view Council work sessions in person or remotely. **Work sessions do not include public input in any format. Public comment is only permitted at regular Council meetings on the 1st and 3rd Tuesdays of each month.**

Watch Meetings:



Meetings are open to the public and can be attended in person by anyone.



Meetings are livestreamed on YouTube at youtube.com/CityofGreeley as well as over the Zoom webinar. Public participation in the Zoom webinar only allows viewing the meeting.

For more information about this meeting or to request reasonable accommodations, contact the City Clerk's Office at 970-350-9740 or by email at cityclerk@greeleygov.com.

Meeting agendas, minutes, and archived videos are available on the City's meeting portal at greeley-co.municodem meetings.com/





Mayor
John Gates

Councilmembers

Tommy Butler
Ward I

Deb DeBoutez
Ward II

Johnny Olson
Ward III

Dale Hall
Ward IV

Brett Payton
At-Large

Ed Clark
At-Large

A City Achieving
Community Excellence

Greeley promotes a healthy, diverse economy and high quality of life responsive to all its residents and neighborhoods, thoughtfully managing its human and natural resources in a manner that creates and sustains a safe, unique, vibrant and rewarding community in which to live, work, and play.

City Council Work Session Agenda

January 25, 2022 at 6:00 PM

**City Council Chambers, City Center South, 1001 11th Ave &
via Zoom at <https://greeleygov.zoom.us/j/94321296765>**

1. Call to Order
2. Pledge of Allegiance
3. Roll Call
- [4.](#) Reports from Mayor and Council Members
- [5.](#) Scheduling of Meetings, Other Events
- [6.](#) COVID-19 Update
7. Overview of City Partnerships and Strategies to Address Homelessness
- [8.](#) Greeley on the Go- City Transportation Master Plan
- [9.](#) Consideration of Special District Authorization
10. Adjournment

Work Session Agenda Summary

Title:

Reports from Mayor and Council Members

Background:

During this portion of the meeting any Council Member may offer a summary of the Council Member's attendance at assigned board/committee meetings and should include key highlights and points that may require additional decision and discussion by the full Council at this or a future Worksession.

| Board/Committee | Meeting Day/Time | Assignment |
|---|-------------------------------|-------------------------------|
| --Team of 2-- Board/Commission Interviews | Monthly as Needed | Council Rotation |
| Water & Sewer Board | 3 rd Wed, 2:00 pm | Gates |
| Youth Commission Liaison | 4 th Mon, 6:00 pm | Clark |
| Historic Preservation Loan Committee | As Needed | DeBoutez |
| Police Pension Board | Quarterly | Clark |
| Employee Health Board | As Needed | DeBoutez |
| Airport Authority | 3 rd Thur, 3:30 pm | Payton/Clark |
| Visit Greeley | 3 rd Wed, 7:30 am | Butler |
| Upstate Colorado Economic Development | Last Wed, 7:00 am | Gates/Hall |
| Greeley Chamber of Commerce | 4 th Mon, 11:30 am | Hall |
| Island Grove Advisory Board | 1 st Thur, 3:30 pm | Butler |
| Weld Project Connect Committee (United Way) | As Needed | Butler |
| Downtown Development Authority | 3 rd Thur, 7:30 am | Butler/DeBoutez |
| Transportation/Air Quality MPO | 1 st Thur, 6:00 pm | Payton/Olson |
| Poudre River Trail | 1 st Thur, 7:00 am | Hall |
| Interstate 25 Coalition | As Needed | Olson |
| Highway 85 Coalition | As Needed | Gates |
| Highway 34 Coalition | As Needed | Olson |
| CML Policy Committee (Council or Staff) | As Needed | Payton/Lee Gates alternate |
| CML Executive Board opportunity | As Needed | Hall |
| CML - Other opportunities | As Available/Desired | |

Work Session Agenda Summary

Title

Scheduling of Meetings, Other Events

Summary

During this portion of the meeting the City Manager or City Council may review the attached Council Calendar or Worksession Schedule regarding any upcoming meetings or events.

Attachments

Council Meetings and Other Events Calendar

Council Meeting and Work Session Schedule

Status Report of Council Initiatives and Related Information

January 24, 2022 - January 30, 2022

| January 2022 | | | | | | | February 2022 | | | | | | |
|--------------|----|----|----|----|----|----|---------------|----|----|----|----|----|----|
| Su | Mo | Tu | We | Th | Fr | Sa | Su | Mo | Tu | We | Th | Fr | Sa |
| | | | | | | 1 | | | 1 | 2 | 3 | 4 | 5 |
| 2 | 3 | 4 | 5 | 6 | 7 | 8 | 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| 9 | 10 | 11 | 12 | 13 | 14 | 15 | 13 | 14 | 15 | 16 | 17 | 18 | 19 |
| 16 | 17 | 18 | 19 | 20 | 21 | 22 | 20 | 21 | 22 | 23 | 24 | 25 | 26 |
| 23 | 24 | 25 | 26 | 27 | 28 | 29 | 27 | 28 | | | | | |
| 30 | 31 | | | | | | | | | | | | |

Monday, January 24

- 11:30am - 12:30pm Greeley Chamber of Commerce (Hall) 🕒
- 6:00pm - 7:00pm Youth Commission (Clark) 🕒

Tuesday, January 25

- 9:00am - 5:00pm Farm Show (Island Grove Park)
- 6:00pm - City Council Worksession Meeting - Council Master Calendar 🕒

Wednesday, January 26

- 7:00am - 8:00am Upstate Colorado Economic Development (Gates/Hall) (Upstate Colorado Conference Room) - Council Master Calendar 🕒
- 9:00am - 5:00pm Farm Show (Island Grove Park)

Thursday, January 27

- 7:30am - Poudre River Trail (Hall) 🕒
- 9:00am - 4:00pm Farm Show (Island Grove Park)

Friday, January 28

Saturday, January 29

Sunday, January 30

January 31, 2022 - February 6, 2022

January 2022


| Su | Mo | Tu | We | Th | Fr | Sa |
|----|----|----|----|----|----|----|
| | | | | | | 1 |
| 2 | 3 | 4 | 5 | 6 | 7 | 8 |
| 9 | 10 | 11 | 12 | 13 | 14 | 15 |
| 16 | 17 | 18 | 19 | 20 | 21 | 22 |
| 23 | 24 | 25 | 26 | 27 | 28 | 29 |
| 30 | 31 | | | | | |

February 2022

| Su | Mo | Tu | We | Th | Fr | Sa |
|----|----|----|----|----|----|----|
| | | 1 | 2 | 3 | 4 | 5 |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 |
| 27 | 28 | | | | | |

Monday, January 31

Tuesday, February 1

6:00pm - City Council Meeting (Council Chambers and via Zoom) - Council Master Calendar 

Wednesday, February 2

Thursday, February 3

3:30pm - IG Adv. Board (Butler) 

6:00pm - MPO (Payton/Olson) 

Friday, February 4

Saturday, February 5

Sunday, February 6

February 7, 2022 - February 13, 2022

February 2022

| Su | Mo | Tu | We | Th | Fr | Sa |
|----|----|----|----|----|----|----|
| | | 1 | 2 | 3 | 4 | 5 |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 |
| 27 | 28 | | | | | |

March 2022

| Su | Mo | Tu | We | Th | Fr | Sa |
|----|----|----|----|----|----|----|
| | | 1 | 2 | 3 | 4 | 5 |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 |
| 27 | 28 | 29 | 30 | 31 | | |

Monday, February 7

Tuesday, February 8

6:00pm - City Council Worksession Meeting (Council Chambers and via Zoom) - Council Master Calendar 

Wednesday, February 9

Thursday, February 10

7:30am - Poudre River Trail (Hall) 

Friday, February 11

Saturday, February 12

Sunday, February 13

February 14, 2022 - February 20, 2022

February 2022

| Su | Mo | Tu | We | Th | Fr | Sa |
|----|----|----|----|----|----|----|
| | | 1 | 2 | 3 | 4 | 5 |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 |
| 27 | 28 | | | | | |

March 2022

| Su | Mo | Tu | We | Th | Fr | Sa |
|----|----|----|----|----|----|----|
| | | 1 | 2 | 3 | 4 | 5 |
| 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| 13 | 14 | 15 | 16 | 17 | 18 | 19 |
| 20 | 21 | 22 | 23 | 24 | 25 | 26 |
| 27 | 28 | 29 | 30 | 31 | | |

Monday, February 14

Tuesday, February 15

6:00pm - City Council Meeting - Council Master Calendar

Wednesday, February 16

2:00pm - 5:00pm Water & Sewer Board (Gates)

Thursday, February 17

7:30am - 8:30am DDA (DeBoutez/Butler)

3:30pm - 4:30pm Airport Authority (Clark/Payton)

Friday, February 18

3:00pm - 9:00pm Special Worksession- Council retreat (Active Adult Center)

Saturday, February 19

8:00am - 5:00pm Special Worksession- Council retreat (Active Adult Center)

Sunday, February 20

8:00am - 5:00pm Special Worksession- Council retreat

City Council Meeting Scheduling 2022

| Current as of 1/18/2021 | | | |
|--|---|-----------------|----------------|
| This schedule is subject to change | | | |
| Date | Description | Sponsor | Placement/Time |
| January 25, 2022 Worksession Meeting | COVID-19 Update | Raymond Lee | |
| | Homeless update | Becky Safarik | |
| | Greeley On the Go Transportation Master Plan | Paul Trombino | 0.50 |
| | Ordinance creating Special Districts | Becky Safarik | |
| February 1, 2022 Council Meeting | Resolution-Approving Wildlife Recovery Research IGA with Colorado State University | Sean Chambers | Consent |
| | Intro-Ordinance-Stormwater 2022 Series Bond Issuance | John Karner | Consent |
| | Resolution- IGA with State of Colorado SBDC/Bizhub | Ben Snow | Consent |
| February 8, 2022 Worksession Meeting | 2022 Legislative Session Update and Direction on City Council Position | Paul Fetherston | Regular |
| | Water Meter Replacement Project Update | Sean Chambers | |
| | Quiet Zones Update | Paul Trombino | 0.25 |
| | Discussion regarding the Sale and Use and Enforcement of Fireworks in the City of Greeley | Kathleen Hix | |
| February 15, 2022 Council Meeting | Executive Session - City Attorney performance review | | |
| | Resolution -Stormwater Bonds | John Karner | |
| | Ordinance-2nd Reading and PH and Resolution -Stormwater 2022 Series Bond Issuance | Stacey Aurzada | |
| | Board and Commission Appointments | Kathleen Hix | Regular |
| | Executive Session - Municipal Judge performance review | | |

Greeley City Council

Status Report of Council Initiatives

| Initiative No. | Council Member Initiating | Council Request | Council Meeting or Work Session Date Requested | Status or Disposition (After completion, item is shown one time as completed and then removed.) | Assigned to: |
|----------------|---------------------------|--|--|---|--------------|
| 03-2021 | Hall | Request for formation of a committee, to be chaired by Council Member Hall, regarding the section of the Poudre River Trail known as the Narrows. This section is facing increasing risks of erosion, with some portions in danger of falling into the river, and no available alternative areas for trail placement in that vicinity. The School of Mines will do a project to work on some engineering solutions for the area, in addition to other engineering studies that have already been done. The committee will review and determine options to move forward in addressing this with the assistance of City staff. City Manager Otto added information about potential Capital Improvement Projects through this area, and Council Member Hall provided information about existing potential rough cost estimates. | February 2, 2021 Council Meeting | <p>Update 12/7/2021 Council Member Hall reported in the last 6 months, 30 feet of trail has started becoming undermined and must be shored up immediately, likely requiring some short term dollars while awaiting a longer solution.</p> <p>Update: 04/20/2021 Council Member Hall reported the committee had its first meeting and he is pleased with engagement from City staff and the community.</p> <p>A committee, chaired by Council Member and Poudre River Trail Corridor Chairman Hall, has been formed with representatives from the Poudre Trail Corridor Board, Culture, Parks and Recreation/Natural Areas and Trails, Public Works, Water and Sewer, the Poudre River Run Master HOA, a member of the Parks and Recreation Advisory Board, and a representative from the Ditch #3 Board. Committee Chairman Hall has also referenced initial communications with Otak Engineering, a consulting firm who produced</p> | Kelly Snook |

| Initiative No. | Council Member Initiating | Council Request | Council Meeting or Work Session Date Requested | Status or Disposition (After completion, item is shown one time as completed and then removed.) | Assigned to: |
|----------------|---------------------------|---|--|--|---------------|
| | | | | a study of this area in 2018 for the City of Greeley, as well as the Colorado School of Mines engineering students who will conduct a capstone project this semester towards a suggested course of action and suggested funding mechanism(s). An initial assessment with design parameters, recommended course(s) of action including recommended funding sources, is expected in June, 2021 post consultation with the Mines student project and engineering consultants. Although this project will carry on m practicality through committee work | |
| 14-2021 | Butler | Request to have a discussion on railroad quiet zones and safety at a work session. | December 7, 2021 Council Meeting | Scheduled for a work session in early 2022 | Paul Trombino |
| 15-2021 | Olson | Formation of a committee for implementation of a funding strategy for the 35 th and 47 th interchanges. | December 7, 2021 Council Meeting | Council Member Olson will be following up with Manager Lee and Director Trombino on next steps | Paul Trombino |

Work Session Agenda Summary

Key Staff Contact: Raymond Lee, City Manager, 970-350-9750

Title:

COVID-19 Update

Summary:

There will be a brief update to Council regarding COVID-19. The latest updates are available via the City's Dashboard:

<https://www.arcgis.com/apps/dashboards/78156f8c2f104973a00b40711296e8ae>

Worksession Agenda Summary

January 25, 2022

Becky Safarik, Interim Community Development Director/Deputy City Manager, 970-350-9786

Title:

Overview of City Partnerships and Strategies to Address Homelessness

Background:

For many years, individuals who were unsheltered would be able to overnight at a modest 1930 residence with 38 beds located near the Spanish Colony known as the Guadalupe Shelter, operated by Catholic Charities. Over time, and as the need and profile of unsheltered individuals grew, more community services established to offer housing options for those in need ranging from emergency shelters (A Woman's Place, Cold Weather Shelter), families needing transitional housing and support (the Greeley Family House), and the expanded services of Catholic Charities (overnight emergency shelter for families and, from May-Oct for women, and transitional housing support). Most of these programs offer both shelter and 'wrap around' support services.

The City of Greeley has dedicated significant financial support to these efforts over the last decade (Attachment A).

As the needs of unsheltered persons has grown, so has competition for limited funding and services. In response, United Way of Weld County convened a community taskforce to explore development of a unified strategy to coordinate and leverage resources. After over a year of research, discussion and work, the final report was issued in 2016 and proposed a universe of services under the banner of "Weld's Way Home", Addressing and Preventing Homelessness in Weld County". The focus of that plan centers around a coordinated "housing first" strategy which promotes getting individuals into stable shelter as the first step to then address conditions that led to their homelessness, such as drugs, physical/mental health issues, family separation, and financial crisis. United Way continues to evolve the action strategy with its agency and community and partners and will soon release a major update to the plan as "Weld's Way Home.2".

Aligning resources has resulted in a partnership to help stabilize and support the Cold Weather Shelter, establish a Housing Navigation Center to promote prevention and connect resources, and approval of the Northern Colorado Continuum of Care to foster a regional resource approach.

COVID conditions in 2020 brought about a partnership between the City of Greeley and Bonell Good Samaritan Center (22nd St./8th Ave) to stand up a 32-unit residential unit on the Bonell campus planned to house individuals who needed to quarantine.

That housing need proved unnecessary and the facility was able to shelter “COVID vulnerable” individuals. Operated by United Way, it also offered short term shelter for unhoused persons while resources and more secure housing could be pursued. By the end of 2021 United Way had successfully placed 42 persons in more permanent housing.

The Cold Weather Shelter, managed by United Way with an operating contract with the Guadalupe Center is open for overnight stays from Nov. – April. A chronic challenge with sheltering persons experiencing homelessness in cold weather has been securing an acceptable location that is accessible for those in need and of minimal impact to adjacent properties. After years of different temporary locations United Way, with the financial support of the City of Greeley, was able to secure a 40-month lease in Evans, adjacent to the Monfort Family Clinic. That lease has terminated and a new location with a 5-year lease, again underwritten by the City of Greeley, has been secured on S. 8th Avenue in a former car dealership east of the University Square Shopping Center. The remodel of that building will support both the Cold Weather Shelter and the Housing Navigation Center (HNC).

The HNC, staffed by United Way, is a place where multiple agencies hold offices thereby providing a single stop for individuals threatened with homelessness to receive multiple services as opposed to traveling to multiple locations. The HNC provides guidance, support and resource referrals to help divert individuals from homelessness and to offer resources and support to those without shelter. HNC “navigators” are also expanding their work to include street outreach to individuals who experience chronic homelessness for a variety of reasons. United Way has indicated it will have 3 navigator/street outreach in 2022.

In search of a more stable and reliable way to provide a continuum of shelter and services to limit homelessness in the community, City staff visited other community models and recently issued a Request for Proposals under the moniker of “Weld Village” to study local housing service and housing options.

Following its update of its Comprehensive Plan, the City adopted a Strategic Housing Plan to address a full complement of community needs, including homelessness (Attachment B – Plan excerpt – Housing Ladder).

Current Conditions & Initiatives

While work to address homelessness has grown so has the presence and impact of persons who trespass private property and occupy public areas with encampment and attendant waste and troubling behaviors. In fall, the City Manager convened a staff committee meeting bi-weekly to focus attention on ways to address the impacts of homelessness.

The status of work facilitated by this committee and the services noted above follows:

Protecting Private Property Guide: a tip guide on measures property owners can take to limit trespass and protect property from unwanted access was developed. This guide has been shared in a presentation with the Weld County Apartment Association and offered to the Greeley Area Board of Realtors (Attachment C)

Power-washing Downtown Plazas: the City has researched the costs to power-wash the Downtown plazas 2-3x/week and as needed to remove waste in areas problematic for businesses (in addition to the once/month cleaning of target alley areas by the DDA) (Attachment D).

Encampment clean-ups: on a regular schedule the City will monitor areas in which encampments tend to occur (underpasses/bridges, near the railroad, etc.) to determine if a minimum threshold has been reached which requires contracted clean-up to remove waste, debris, biohazards, etc. to limit contamination to the river and adjoining areas. Pre-approved signage and notices will be placed on site along with information about housing resource support (Attachment E).

Cost of Service Schedule: a schedule has been devised to catalogue on-going City labor and materials expenses for services across multiple departments that respond to impacts related to homeless conditions in order to measure the impact in financial terms.

Street outreach workers: a homeless outreach team is envisioned to be a group of trained individuals dedicated to investigating encampments, making contact with Greeley's unhoused population, and providing resources to those experiencing homelessness. The goals of the team would be to build proactive relationships with the homeless community and community homeless service providers and work with regional partners to collect and analyze data to inform recommendations.

Continued agency case-management support: to the degree consistent with its policies and federal limits, continue support of agencies serving those with emergency housing needs to provide case-management to limit the number of persons experiencing homelessness

Weld Village Scoping and Assessment: With the assistance of a third-party consultant, the City has begun a scoping and assessment process evaluating current homeless and housing data, determining market and financial viability and feasibility, and estimating capital and operating costs for possible sheltering and housing alternatives. The scoping and assessment will also include community input sessions throughout the process which will last approximately six months.

The cost in financial and human terms of homelessness is a burden every community experiences at some level. The strategies listed above offer the current initiatives and will evolve and shift as opportunities and resources arise to inform best practices. It is Greeley's advantage that it has a collection of partnerships that are well aligned to continue to face this challenge in an on-going and pro-active manner. Council will continue to receive updates as the response to this community issue evolves.

Strategic Work Program Item or Applicable Council Priority and Goal:

Implementation of the City's Strategic Housing Plan

Decision Options:

This item is for information only

Attachments:

- A: Historic City Funding Supporting Resources to Address Homelessness
- B: City's Strategic Housing Plan - Housing Ladder
- C: Protecting Private Property Guide
- D: Proposed Downtown Power Washing Cost Estimate
- E: Encampment Clean-up Signage
- F: City Cost of Service Log

Powerpoint Presentation

**CITY OF GREELEY SUPPORT FOR PROGRAMS AND PROJECTS
RELATED TO EMERGENCY HOUSING & HOMELESSNESS**

2000: A Woman's Place (addition and rehab): **\$100,000**

2005: Guadalupe Community Center (new shelter facility): **\$682,920** (*\$200,000 toward acquisition/\$482,920 for construction*)
Greeley Family House (property acquisition): **\$75,000**

2009: Greeley Family House (property rehab): **\$31,966**

2013: Greeley Family House (new roof): **\$17,751**
A Woman's Place (rehab): **\$85,155**

2014: Room at the Inn (meth contamination clean up): **\$58,292**

2015: Cold Weather Shelter support*: **\$10,000**

2016: Catholic Charities (site improvements for permanent transitional apartment construction): **\$257,837**
Cold Weather Shelter support: **\$27,000**
Greeley Family House case management: **\$10,000**
Northern Colorado Health Alliance: **\$30,000**

2017: Cold Weather Shelter support: **\$20,692**
Guadalupe Community Center (case management): **\$10,000**
Greeley Family House case management: **\$10,000**
Northern Colorado Health Alliance: **\$30,000**

2018: Guadalupe Community Shelter (window replacement): **\$34,438**
Guadalupe Community Center (case management): **\$10,000**
Greeley Family House case management: **\$10,000**
Room at the Inn (handicap ramp replacement): **\$7,932**
40-month lease of Tri-point for Cold Weather Shelter: **~ \$170,000**

2019: Cold Weather Shelter support: **\$25,000**
Guadalupe Community Center (case management): **\$10,000**
Greeley Family House case management: **\$10,000**
Northern Colorado Health Alliance: **\$30,000**

2020: Cold Weather Shelter support: **\$20,000**
Guadalupe Community Center (case management): **\$10,000**
Greeley Family House case management: **\$10,000**
Bonell facility (COVID/Transitional housing): **\$45,000**
Northern Colorado Health Alliance: **\$20,000**

2021: Cold Weather Shelter support: \$20,000
Guadalupe Community Center (case management): \$10,000
Greeley Family House case management: \$10,000
No Colorado Veterans Resource Center: \$10,000
Northern Colorado Health Alliance: \$20,000

2022: Cold Weather Shelter support: \$20,000
Guadalupe Community Center (case management): \$10,000
Greeley Family House case management: \$10,000
New Cold Weather Shelter/HNC operating costs: 360,000

**various locations*

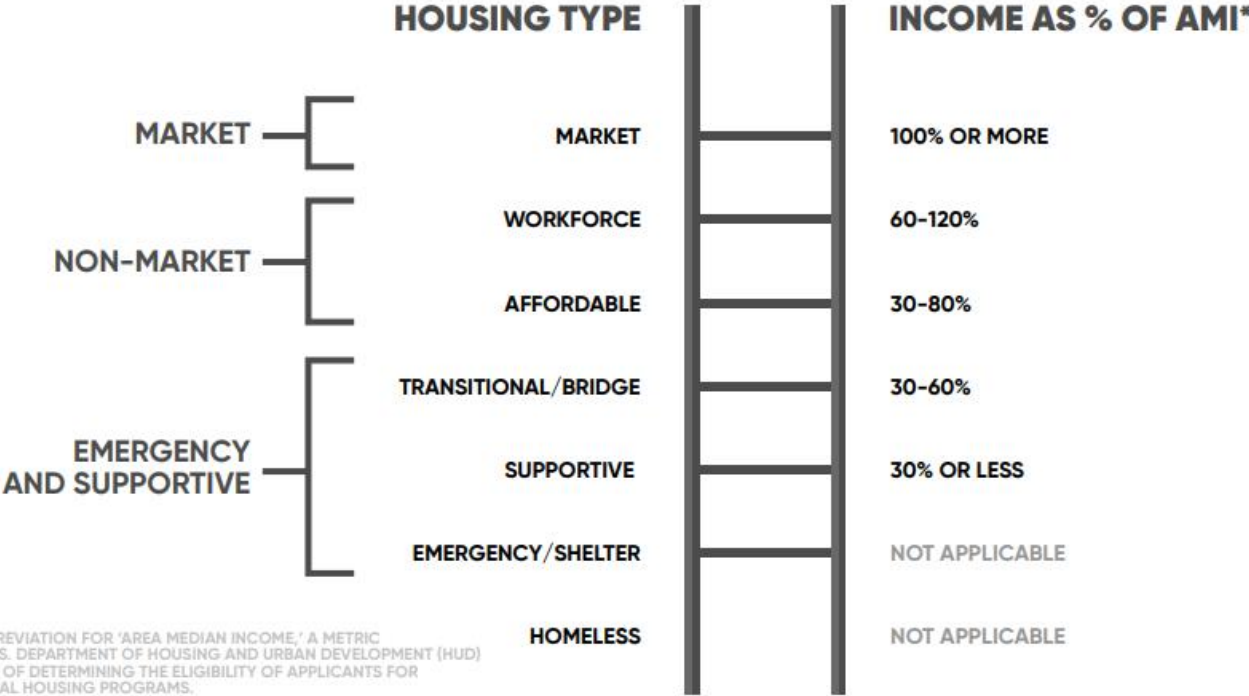
2000s: GURA constructed 16 units on blighted land it had acquired and cleared earlier, leasing those units at nominal cost to Greeley Family House (acquisition and construction):
\$2,145,832

TOTAL: \$4,379,815

Note: this information may not be fully inclusive but represents best available from Urban Renewal funding and related accounts









HOUSING LADDER



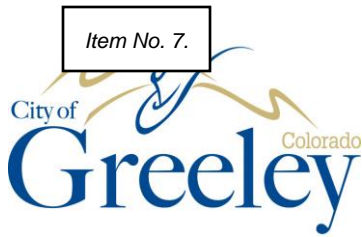
*AMI IS AN ABBREVIATION FOR 'AREA MEDIAN INCOME,' A METRIC USED BY THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) FOR PURPOSES OF DETERMINING THE ELIGIBILITY OF APPLICANTS FOR CERTAIN FEDERAL HOUSING PROGRAMS.



PROTECTING PRIVATE PROPERTY: TIPS

| ACTION | HOW IT HELPS |
|---|---|
|  | <p>Start with signage. Clearly post a notice to mark areas on your property where access to the general public is not allowed. This makes clear the restricted areas on your property and allows the Police Department to assist with enforcement.</p> |
|  | <p>Motion detector lights installed at key spots around your building offers both illumination as you enter a darkened area but also conveys that you are paying attention to unauthorized movements in such areas. It also suggests to visitors that their movements are being watched.</p> |
|  | <p>Fencing can be installed to limit access to areas where you do not want any unauthorized persons to enter. Placement of some types of landscaping along fence lines also can deter efforts to access these areas. This also is a good place to post a No Trespassing sign.</p> |
|  | <p>Security cameras offer an additional means of monitoring activity around your property, especially in places you don't always have in your direct view. Cameras come with a wide variety of functions from motion detection to recording. You can also register your camera with the GPD as part of the City's Neighborhood Watch program: https://greeleypd.com/neighborhood-watch-camera-program/</p> |
|  | <p>Cover and secure outdoor electrical outlets to prevent unauthorized access and theft of your electrical service. Covering outlets also limits the tendency for individuals to loiter in such locations while waiting for electrical devices to charge.</p> |
|  | <p>Install key pad dead-bolt locks on entries to rental properties and areas for restricted access. This will help deter unwanted access into main foyers and prevent access to other parts of a building. The success of this security tool depends on the consistent efforts of all building tenants to resist sharing the code with guests, prop doors open for visitors or deliveries or for convenient loading/unloading.</p> |

| ACTION | HOW IT HELPS |
|--|---|
|  | <p>Prompt removal of graffiti is another way to convey that a property is regularly checked and maintained. The City takes the time to view graffiti for any trends, ‘signatures’ and other messages that would help with apprehension of the vandals. To report graffiti and for any help with its removal call the City at 350-9336.</p> |
|  | <p>Good property maintenance goes a long way to avoid “attractive nuisance” behaviors. Properties with dead, poor or missing landscaping, boarded windows, scattered trash containers, etc. communicates neglect and invites invasion. If the property is next to an alley take extra measures to limit access and to keep trash receptacles from overflowing.</p> |
|  | <p>Keep trash containers locked and inaccessible to prevent persons from sorting through discarded items and keep the property clean and well maintained. You can dispose of items left on your property (blankets, clothes, backpack, etc.). If you are uncertain about the contents of such items (e.g. phone, keys, personal identification, drugs, needles, etc.) you can ask the Police Department to retrieve the item or you can drop it off at the Police Station.</p> |
|  | <p>Report all suspicious activity. Illicit and nuisance behaviors persist in places where individuals think no one is paying attention. Call 9-1-1 if the issue is immediate or threatening. If you notice a pattern of activity, damage to property, or items out of place or concerning, call the non-emergency number at 350-9600.</p> |
|  | <p>Disallow solicitation for donations on your private property. While public sidewalks and spaces are not limited areas from which a person may express themselves, solicit signatures, or request help, your private property is an area where this can be limited. Posting a sign prohibiting such activity will allow removal of such persons from the property</p> |
| <p>Helping in other ways: <i>some individuals in our community struggle with adequate shelter, resources and household stability. If you know of someone in this situation who needs help, or you would like to help those organizations that offer a variety of services to assist individuals contact United Way of Weld County at 970-353-4300 or go to the local United Way website to learn more:</i></p> <p style="text-align: center;">https://www.unitedway-weld.org/household-stability/</p> | |



CULTURE, CULTURE, PARKS, AND RECREATION

Parks Division

COST TO INITIATE DOWNTOWN PLAZA AREA POWER WASH PROGRAM

Anticipated program details and cost:

- Hire a fulltime Park Tech I to perform these functions as well as other assigned duties when available
 - 1 FTE Park tech I \$59,593
 - 1 Pressure washer trailer setup \$23,930
 - 1 pickup truck, 4x4 Chevy Colorado \$38,000
 - Approximately an additional \$15,000 to the Downtown operating budget for cleaning supplies, PPE, clothing, fuel and tools
 - Total anticipated cost of this option is \$136,523 year one, \$74,593 annually in subsequent years
- Pressure wash 2-3x weekly based on conditions and weather permitting – approximately 6-7 hours each time, 1 employee
 - Both Plazas
 - Tunnel
 - Includes Chase Plaza, trash can tops and benches
 - Includes entries to City Hall, CCN & CCS
 - Includes the Gazebo in Lincoln Park
 - Employee would be utilized the opposite days to assist with other Downtown maintenance activities, assist with graffiti removal in Parks when available, and to perform special tasks
 - The pressure washer unit would be beneficial for Parks staff to use on those off days as well for the following activities
 - Playground cleaning
 - Cleaning shelters without access to potable water
 - Trash can tops, benches and tables
 - Cleaning of port-a-let shelters and port-a-let units on non-service days
 - Skate-park cleaning
 - Graffiti removal
 - Hard court cleaning. i.e. basketball, tennis etc
 - New FTE would be utilized for snow removal in the winter in the downtown areas
 - New FTE would be able to assist with downtown cleanup days and special events

ENCAMPMENT CLEAN UP NOTIFICATION SIGNAGE



Overview of City Partnerships & Strategies to Address Homelessness

City Council Worksession
January 25, 2022



Background

- **1930s home in Spanish Colony, the “Guadalupe Center”, operated by Catholic Charities offers overnight stays for those in need;**
- **Over time other shelters emerge to support ‘niche’ emergency housing needs:**
 - **A Woman’s Place; Cold Weather Shelter; the Greeley Family House; new Guadalupe Community Center**
- **The City of Greeley has devoted significant funding from its federal grants in support of such services**

Partnership Approach

- **2015: UWWC convenes community blue-ribbon task force to explore strategic approach to homeless service delivery**
- **2016: UWWC Committee issues “Weld’s Way Home” plan to address homelessness with “housing first” focus**
- **2016 – 2021: UWWC facilitates Northern Colorado Continuum of Care designation to facilitate a regional partnership and funding focus to address homelessness, secures multi-yr. lease for Cold Weather Shelter and establishes the Housing Navigation Center**
- **City approves Strategic Housing Plan with continuum of housing strategies**



Challenges

- **Growth in number of encampments, trespass and property damage from persons living outdoors**
- **Increase in nuisance behaviors and crimes associated with homelessness**
- **Increased impact to first responders responding to unsheltered individuals with mental/physical health issues**
- **COVID**
- **Non-renewal of lease for Cold Weather Shelter**

Actions & Initiatives

Protecting Private Property Guide: steps property owners can take to limit trespass and protect property from unwanted access was developed.

Guide has been shared with DDA, City of Evans, Weld Co Apartment Ass'n, and offered to the Greeley Area Board of Realtors, among others



|  PROTECTING PRIVATE PROPERTY: TIPS | |
|--|--|
| ACTION | HOW IT HELPS |
|  | <p>Start with signage. Clearly post a notice to mark areas on your property where access to the general public is not allowed. This makes clear the restricted areas on your property and allows the Police Department to assist with enforcement.</p> |
|  | <p>Motion detector lights installed at key spots around your building offers both illumination as you enter a darkened area but also conveys that you are paying attention to unauthorized movements in such areas. It also suggests to visitors that their movements are being watched.</p> |
|  | <p>Fencing can be installed to limit access to areas where you do not want any unauthorized persons to enter. Placement of some types of landscaping along fence lines also can deter efforts to access these areas. This also is a good place to post a No Trespassing sign.</p> |
|  | <p>Security cameras offer an additional means of monitoring activity around your property, especially in places you don't always have in your direct view. Cameras come with a wide variety of functions from motion detection to recording. You can also register your camera with the GPD as part of the City's Neighborhood Watch program: https://greeleyco.com/neighborhood-watch-camera-program/</p> |
|  | <p>Cover and secure outdoor electrical outlets to prevent unauthorized access and theft of your electrical service. Covering outlets also limits the tendency for individuals to loiter in such locations while waiting for electrical devices to charge.</p> |
|  | <p>Install key pad dead-bolt locks on entries to rental properties and areas for restricted access. This will help deter unwanted access into main foyers and prevent access to other parts of a building. The success of this security tool depends on the consistent efforts of all building tenants to resist sharing the code with guests, prop doors open for visitors or deliveries or for convenient loading/unloading.</p> |

Clean up & Costs

- **Power-washing Downtown Plazas** : costs explored to clean plazas 2-3x/week and as needed to remove waste in areas problematic for businesses
- **Regular monitoring of common encampment sites on public land to initiate clean-up/removal** when deemed a health hazard (needles, bio-hazards, etc.)
- **Cost of Service Schedule** created to track costs to measure the impact of dealing with homelessness in financial terms



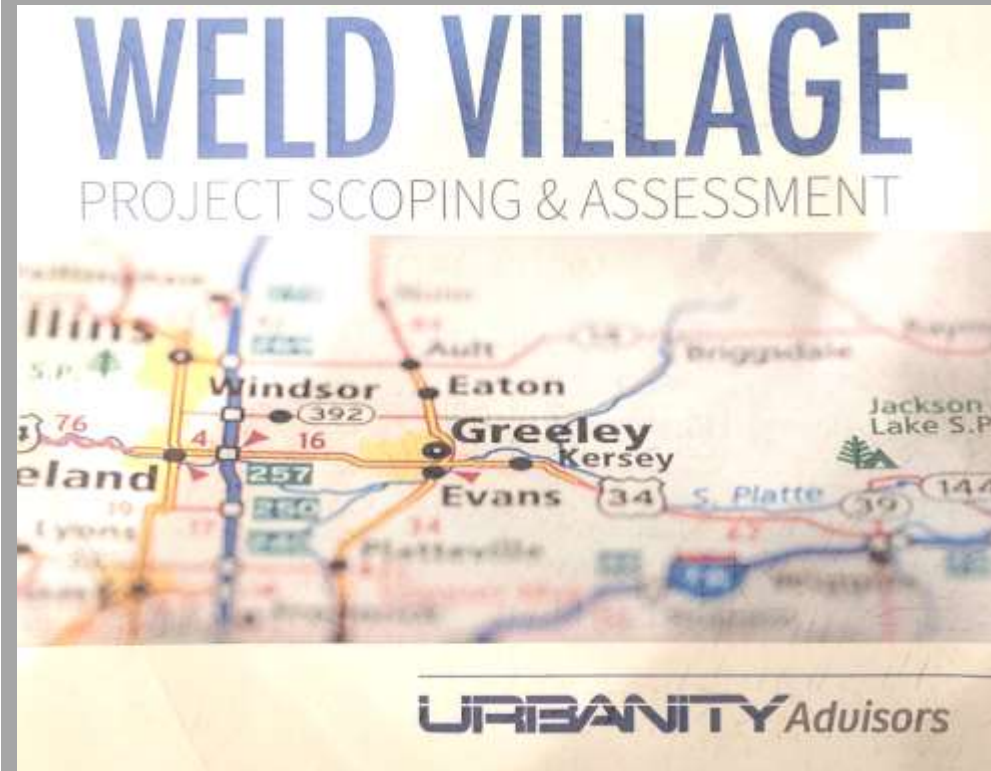
Relationships

- Support the establishment of a homeless street outreach team to investigate encampments, contact Greeley's unhoused population, and provide resources to unsheltered persons
- Continued agency case-management funding support from federal grants to limit the number of persons experiencing homelessness



The Long Game

- **“Weld Village” Scoping and Assessment:** with the assistance of a third party consultant, the City has begun a scoping and assessment process evaluating current homeless and housing data, determining market and financial viability and feasibility, and estimating capital and operating costs for possible sheltering and housing alternatives. The scoping and assessment will also include community input sessions throughout the process which will last approximately six months.



Summary

- **The City Homelessness Team meets 2x/month to discuss strategies and assignments to help address impacts from homelessness;**
- **Staff joins UWWC in its monthly check in with the Housing Navigation Center to stay connected, share info & resources;**
- **The City's NB2 Team meets monthly to tackle issues in the field;**
- **The Weld Village Scoping and Assessment is underway and will report out its findings mid-year**



Questions/Discussion



Worksession Agenda Summary

January 25, 2022

Paul Trombino, Public Works Director, 970-350-9795

Title:

Greeley on the Go- City Transportation Master Plan

Background:

In alignment with City Council's Strategic Workplan and 2040 Council Vision, staff began work on the Transportation Master Plan, titled *Greeley on the Go*, in February of 2021 following the award of Multimodal Options (MMOF) grant funding and approval to move forward from Council in April of 2020. The master plan addresses all components of the transportation system in Greeley and will provide a framework for transportation investments over the next 20 years. Since the project kick-off, staff has conducted an analysis of the existing transportation system and engaged with the public and stakeholders in a variety of ways, which has informed the development of a vision and corresponding goals for the plan.

Staff will provide Council:

- An update on the transportation master plan

Engagement efforts began with a community survey that was publicized in both English and Spanish on the City website, Facebook, Twitter, Instagram, and on Greeley Evans Transit buses. The survey was open for 8 weeks beginning in April and garnered over 667 responses. This response rate is higher compared to similar surveys conducted in cities of similar size.

Additionally, meetings with the stakeholder committee are held on a quarterly basis at key junctures in the planning process. The stakeholder committee members include: University of Northern Colorado, Aims, District 6, Colorado Department of Transportation, City of Evans, Town of Windsor, Garden City, COLT (Loveland Transit), Transfort (Fort Collins Transit), Weld County, United Way of Weld County, UC Health, Banner Health, Immigrant and Refugee Center of Northern Colorado, Commission on Disability, Downtown Development Authority, JBS, Leprino Foods, Weld Werks, and various staff members from key City departments. Materials were sent out to the stakeholder committee ahead of the meeting that contained five vision statement options, the goals areas, and goal statements.

The most popular vision statement supported by the stakeholder committee was carried forward with minor refinement.

The vision statement proposed for the plan is: *'Greeley on the Go - An ample, easy, and connected transportation system providing seamless mobility to enrich lives and promote economic vitality'*.

The majority of the stakeholders (95%) supported the goal areas and the goal statements. The proposed goal areas are below:

- Safety - *Improve safety and reduce traffic-related injuries and fatalities across all modes.*
- Economic Development - *Support economic development.*
- Multimodal Network - *Expand mobility choices. Connect and strengthen the region, city, and existing neighborhoods.*
- Equity and Health - *Increase transportation access and promote healthy lifestyles.*
- Regional Collaboration - *Promote regional mobility.*
- Strategic Investment and Funding - *Invest strategically and transparently with a focus on maintaining the existing system.*
- Land Use and Transportation - *Promote development that allows for alternative transportation options.*
- Environment and Technology - *Improve travel efficiency and allow for emerging transportation technology.*

Five "intercept" events were also held at the Transit Center (6/28), Farmers' Market (7/10) Rodarte Community Center (7/21), Active Adults Center (7/21), and Arts Picnic (7/24). These events provided the opportunity to engage directly with residents about transportation in Greeley. Over 180 written comments were been received related to transportation.

Finally, a community open house was held on August 25th, 2021 at the Family FunPlex with approximately 75 participants. The project website (greeleyonthego.com) is continuously updated to provide the most recent information on the project and when engagement events are planned.

The public and stakeholder engagement and existing conditions analysis revealed the following general themes:

- Travel demand in Greeley will continue to increase with the economy and population.
- Many people would like to drive their vehicle less, both for recreation and travel, and would be more likely to do so if these options were more comfortable and convenient.

- Transportation investments can be prioritized based on land use, density, and destinations to promote placemaking.
- People would like the transportation system to operate better.

Staff is currently working on identifying priority areas and corridors and getting feedback from stakeholders, the Planning Commission, and the Citizens Transportation Advisory Board. Two additional Council work sessions are planned- one in the Spring and one in the Summer. Plan completion is anticipated in the Summer of 2022.

Strategic Work Program Item or Applicable Council Priority and Goal:

Greeley on the Move - Ample, Easy and Connected

Decision Options:

Option 1: Provide feedback on the plan vision and goals.

Attachments:

Presentation

Greeley on the Go- Transportation Master Plan (TMP)

1/25/2022



Work Session Objective

Provide an update to Council on the transportation master plan

Agenda

- **Goal for the Plan**
- **Vision statement**
- **Existing conditions**
- **Public outreach**
- **Goal areas**
- **Next steps**



Plan Goal

Provide a framework for short and long-term transportation investments and priorities in Greeley for the next 20 years

Vision Statement

Greeley on the Go- An ample, easy, and connected transportation system providing seamless mobility to enrich lives and promote economic vitality.



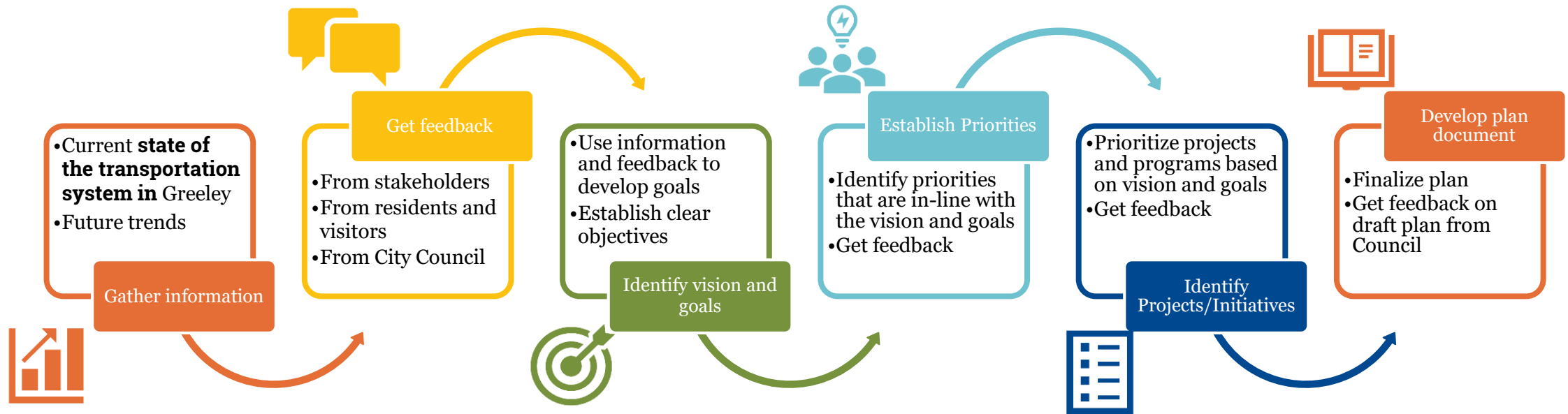
What's Been Done



Greeley on the Go will build off past planning efforts...



Plan Process



Existing Conditions

TODAY'S POPULATION IS APPROXIMATELY **110,000** RESIDENTS

IF GROWTH CONTINUES AT THE CURRENT RATE, THE POPULATION WILL BE APPROXIMATELY **161,700** IN 2045

Greeley's population will grow **67%** by 2045



Economic Growth

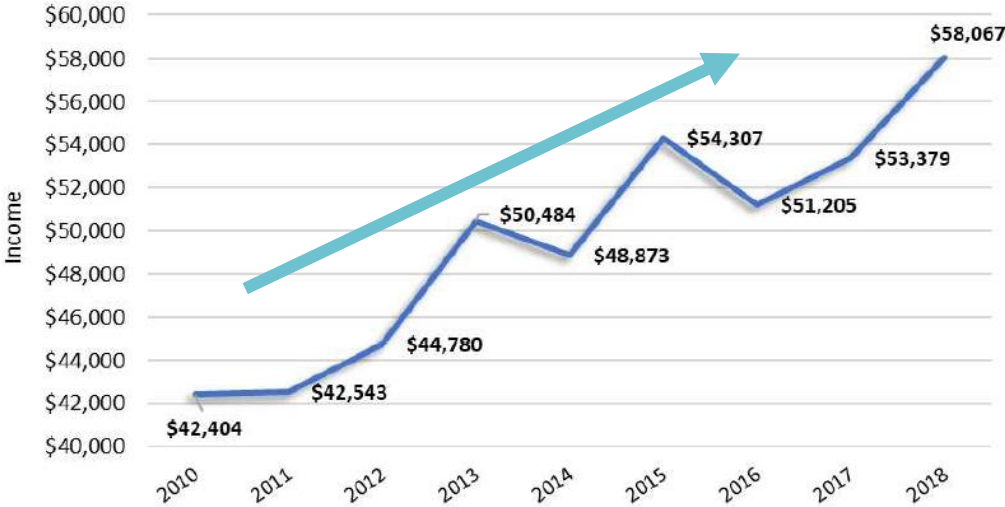


Greeley's economy has grown at a faster rate than the regional economy over the past decade



+14,750 jobs

Greeley added 14,750 jobs from 2010 to 2018: 4.6% annually



The median household income in Greeley is increasing

Regional Travel

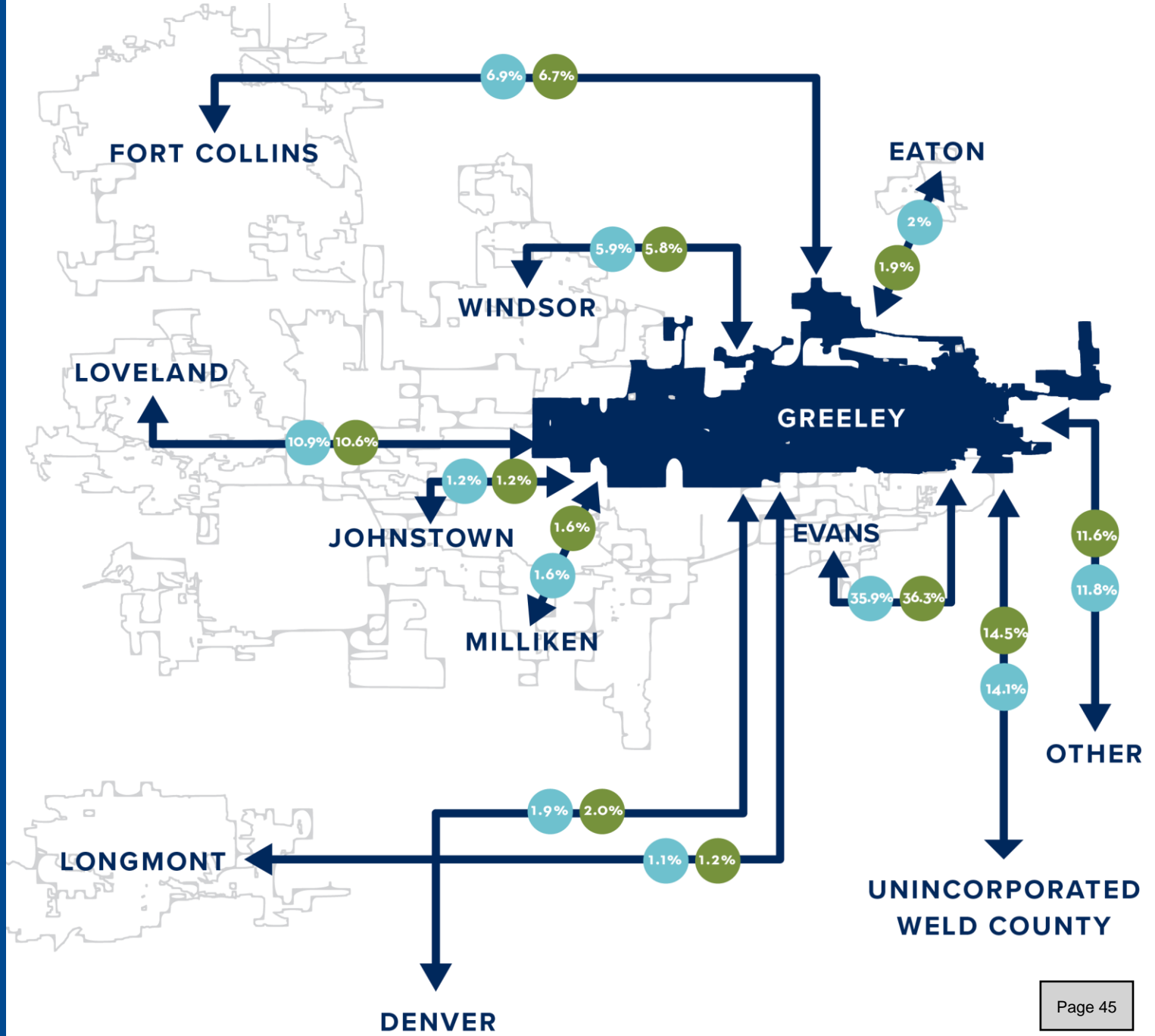
% Destination **% Origin**

30,000 people commute in to Greeley for work every day

34,500 people commute out of Greeley for work every day

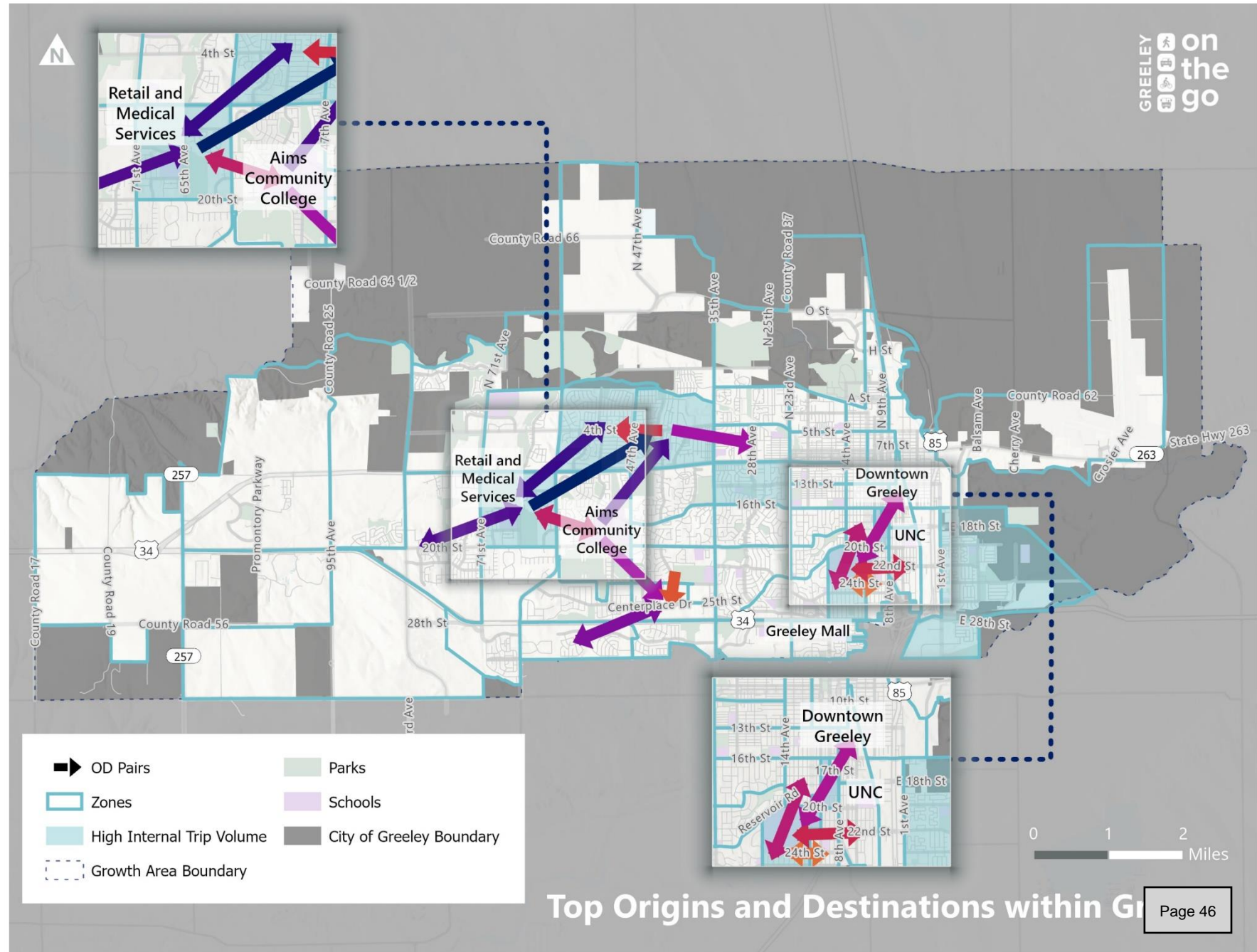
19,500 people live and work in Greeley

Average commute time: **24 minutes**



Travel within Greeley

15-20% of trips within Greeley are less than 1 mile

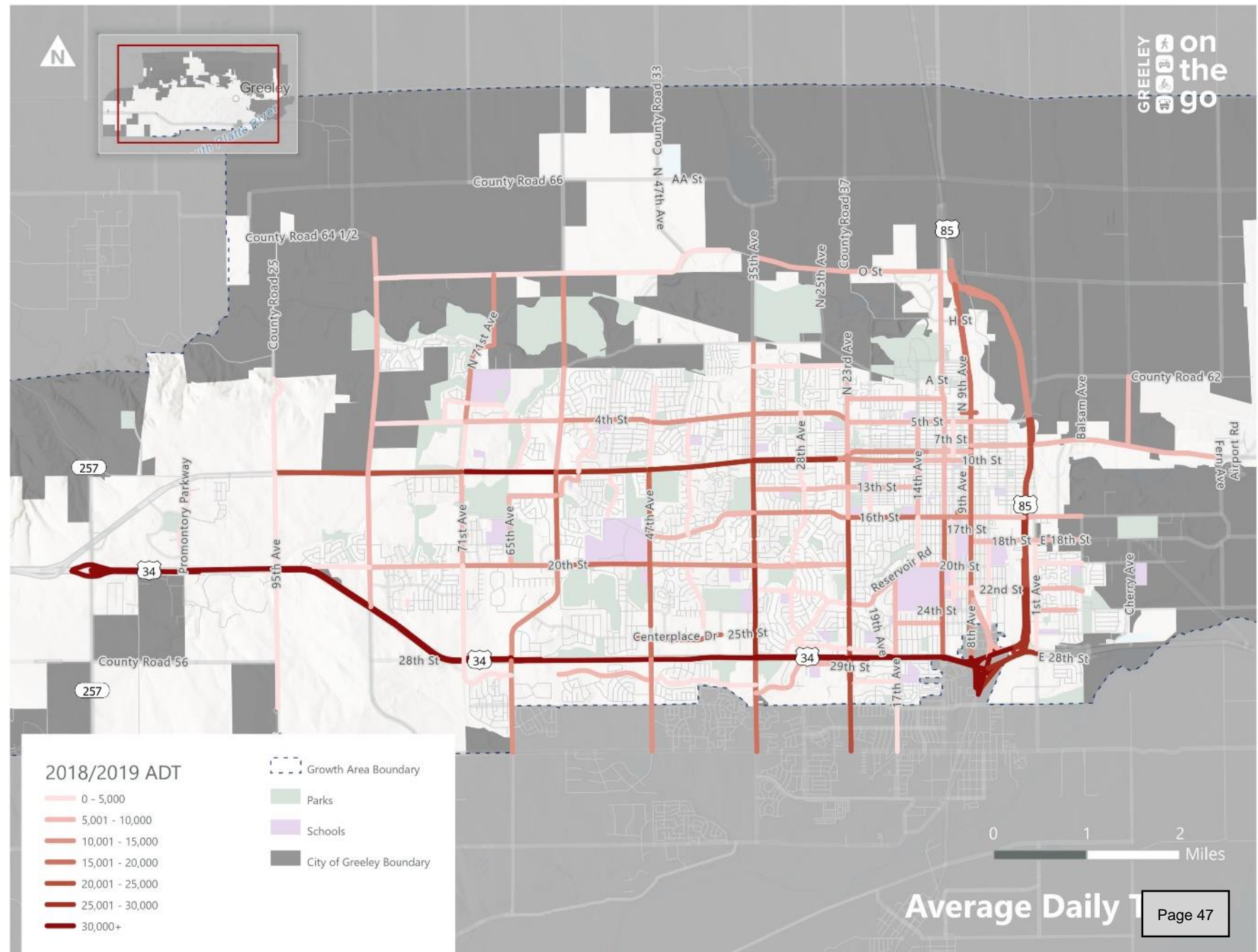


Top Origins and Destinations within Greeley

Travel within Greeley

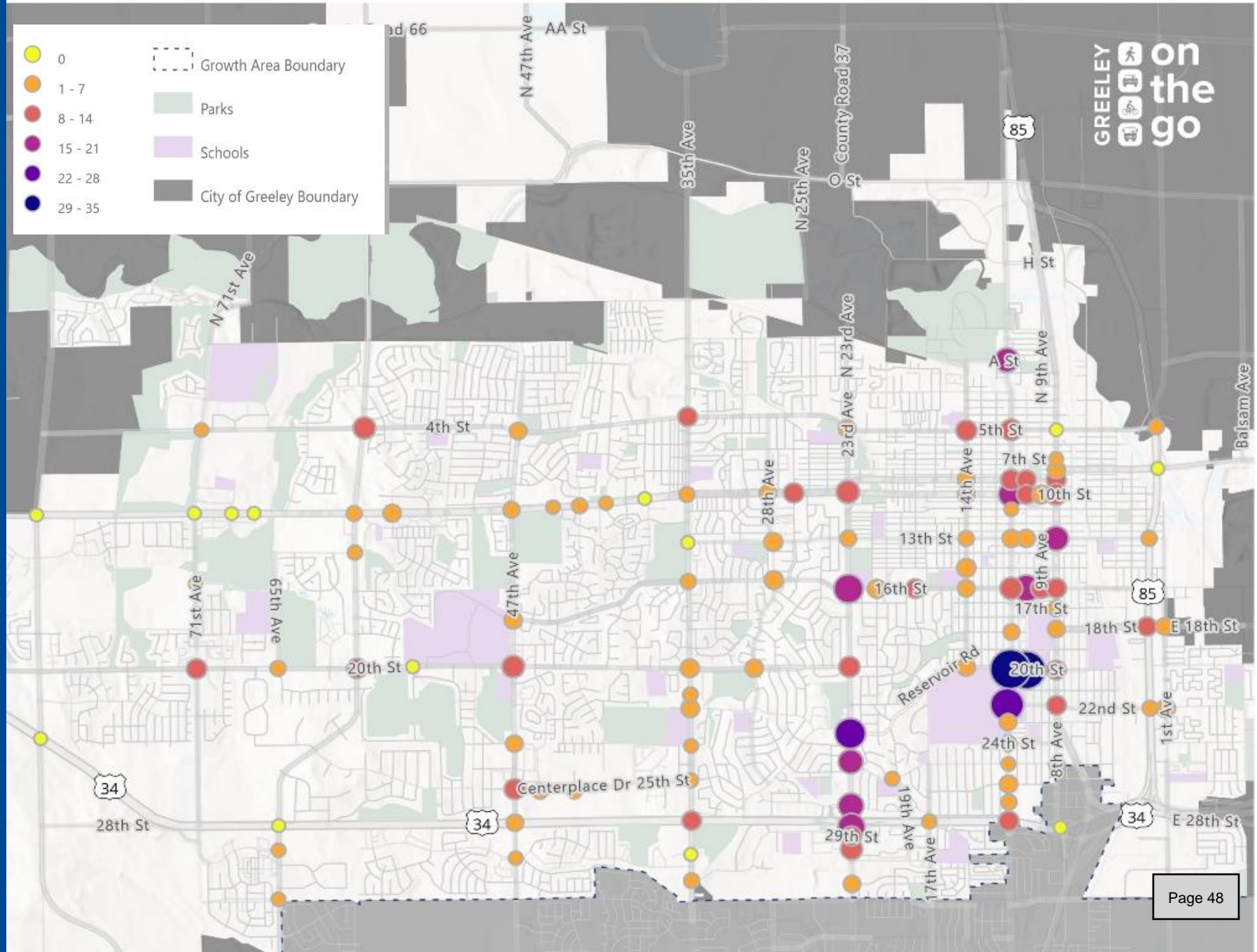
Average Daily Traffic

Traffic volume is highest on Highway 34 Bypass, 10th St (Highway 34 Business), and Highway 85



Travel within Greeley

Walking and biking is highest downtown, near UNC and along 23rd Avenue



Item No. 8.

200

MILES OF
BUS ROUTES



24

MILES OF
RAILROAD



69.4

MILES OF
BIKE LANES



510

MILES OF
SIDEWALK



41

MILES OF FIBER
OPTIC CABLE



5

MILES OF
SHARED LANES



63.2

MILES OF
SHARED USE PATHS



Transportation In Greeley by the Numbers



380

MILES OF CITY
MAINTAINED ROADS



120

NUMBER OF SIGNALIZED
INTERSECTIONS



39

NUMBER
OF BRIDGES

Outreach

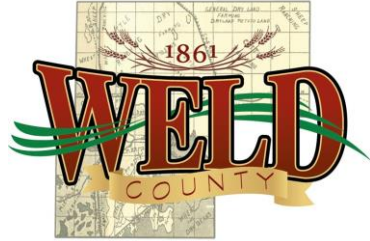


Overview

- **Community Survey**
 - 667 Responses
- **Intercept Events**
 - **Farmer's Market, Arts Picnic, Active Adults Center, Transit Center, Farmer's Market**
 - 180 written comments
- **Focus groups**
 - **Boys and Girls Club and Immigrant and Refugee Center of Northern Colorado**
- **Open House**
 - 75 participants
- **Three stakeholder committee meetings**



Stakeholder Committee



What we learned

Travel demand in Greeley will continue to grow with the population and economy

Many people would drive their vehicles less if other options were more comfortable and convenient

People would like the transportation system to operate better

Transportation options can be prioritized based on land use, density, and destinations

Goal Areas



Safety



**Economic
Development**



**Multimodal
Network**



**Equity and
Health**



**Regional
Collaboration**



**Strategic
Investment
and Funding**



**Land Use and
Transportation**

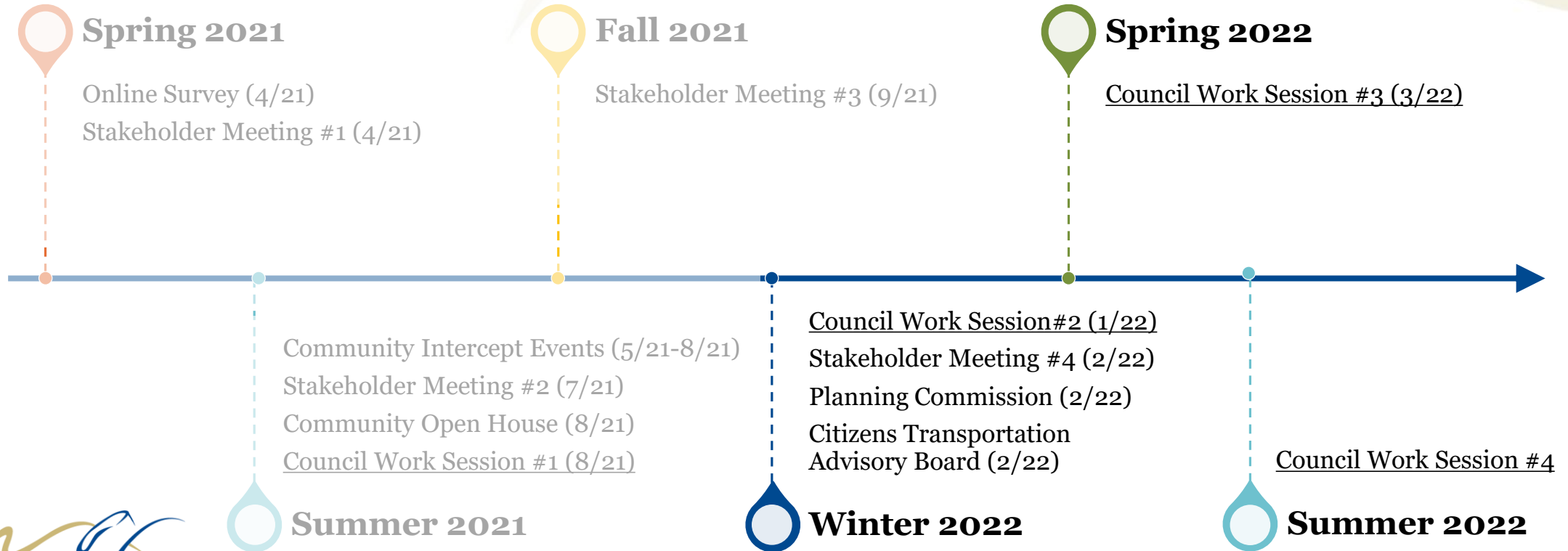


**Environment
and Technology**

Where we are

- **Identifying priority corridors and areas**
- **Getting feedback**

Schedule



Thank you!
Questions?



Worksession Agenda Summary

January 25, 2022

Becky Safarik, Interim Community Development Director/Deputy City Manager, 970-350-9786

Title:

Consideration of Special District Authorization

Background:

Colorado State Statutes allow for the creation of "Special Districts" as an economic alternative to the development of municipal infrastructure (the Special District Act). These districts are generally formed for a specific purpose which is described by their title. Many such districts provide for the construction and operation of infrastructure, such as water and sanitation districts. Others provide for area wide delivery of a special service such as ambulance, fire protection, or health services.

Metropolitan Districts are also considered a type of Special District but must provide at least two types of services from a prescribed list provided for in the statutes. These districts have become a common tool to finance the development of private property, particularly residential subdivisions or commercial developments. City Council has approved a number of metropolitan districts, predominately in west Greeley where infrastructure has not yet been extended.

Special districts are created with a specific boundary and improvements and services delivered to that area are funded by assessing a property tax mill levy to all property owners in the service area.

Process

The process to approve a special district includes a petition to the governing authority which describes the need for the district, a proposed service plan, a financial pro forma that provides the rationale for the proposed mill levy proposed to support the improvements or services of the district. This mill levy is not a substitute for any other mill levy imposed on a property but is in addition to that assessment.

If the governing body determines the special district meets the standards in the state and local regulations and meets a need the jurisdiction is unable to provide, it can authorize the application to proceed to an election of the landowners in the district who would be assessed the additional mill levy for the proposed improvements or services. Election cycles are set forth in state statute and a vote in favor of the district by a majority of the property owners authorizes the district.

Special districts are considered quasi-governmental and political subdivisions and are governed by a board that manages the improvements of and services for the life of the district. Metropolitan Districts also may impose a mill levy for the purpose of

maintenance of common area improvements. Most Metropolitan Districts are established under the ownership of land held by a single party or development entity who are the only parties who vote in an election to create the Metropolitan District. The mill levy obligation, however, is attached to the land as it is subdivided and developed and subsequent land owners.

Parks and Recreation District Proposal

One type of allowed Special District is for park and recreation improvements and services. The City has been approached by a local development company, Richmark, that is interested in this financing tool to develop an open space and recreational area east of US Hwy 85 and along the Cache la Poudre River. The company initially explored the use of a Metropolitan District to create these improvements, which would also include some residential and commercial development (see attached concept plan).

The area in question includes a significant amount of non-developable area due to its location in the floodplain, which would not offer much opportunity to generate income from a mill levy. The developer thought this would be offset by the value of oil and gas severance taxes captured by the district. This opportunity waned with state rules that disallow the diversion of oil and gas revenues due to the State be retained by Metropolitan Districts instead.

As reflected in the concept plan, much of the area is outside the city of Greeley. The City only can approve a district within its jurisdiction; areas outside the city limits would need to be annexed before the City could act on a petition to establish a special district for the entire area unless done jointly with Weld County, which would also have to have the authority to act on such a petition. The applicant could establish a portion of the site that is in Greeley's jurisdiction and describe how additional land could be included at future time, once eligible for consideration.

Such a rule does not apparently exist at present for other districts and the company is interested in proposing, instead, the development of a Parks and Recreation District to create the open space, parks and recreational improvements and, separately, pursue a Metropolitan District for adjacent residential and commercial development when such development in that area is viable.

To accomplish this, the City of Greeley would first need to amend its municipal code to create the legislative framework to provide the criteria and process for consideration of a Parks and Recreation District, which could be modeled generally after the City's Metropolitan District standards. If such code amendments are approved the company – or any other interested party – could petition to establish a Parks and Recreation District in the city of Greeley. The City is not obliged to approve an application to proceed to an election if it is not satisfied that the proposal is in the community's best interest after completing its review and analysis of the proposed district.

Strategic Work Program Item or Applicable Council Priority and Goal:

Access & Connection to Recreational, Cultural, Educational, Natural Resources and Human Services.

Decision Options:

Staff requests Council direction to either:

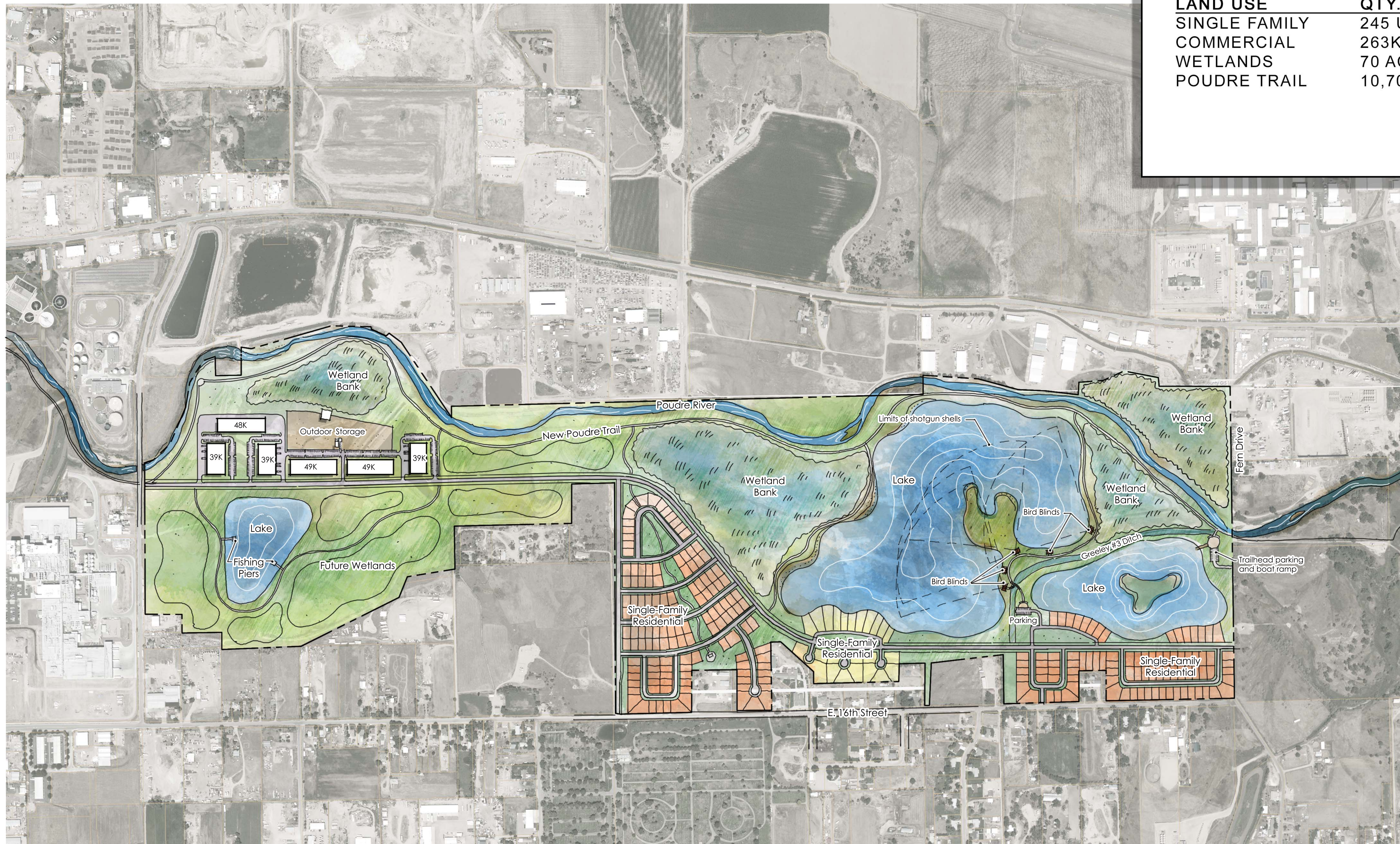
1. Proceed to develop an ordinance allowing Special District applications, particularly for a Parks and Recreation Special District; and/or
2. Identify additional areas of information desired to further consider the use of a Special District for Parks and Recreation development; or
3. Suspend development of such Special District legislation in the Greeley Municipal Code indefinitely.

Attachments:

A: Richmark East Greeley original Metro District concept plan
Powerpoint Presentation

SITE DATA

| LAND USE | QTY. |
|---------------|-------------|
| SINGLE FAMILY | 245 UNITS |
| COMMERCIAL | 263K SQ.FT. |
| WETLANDS | 70 ACRES |
| POUDRE TRAIL | 10,700 LF |



Special District for Parks & Recreation Overview

City Council Worksession
January 25, 2022



Background

- **Title 32 of CO State law sets out provisions that allow for the creation of “Special Districts” as an economic alternative to the development of municipal infrastructure (the Special District Act).**

Context

Allows an additional mill levy to be added to properties within a district to support a specific service or capital improvement

Special District functions as a quasi-municipal corporation and political subdivision

Requires an affirmative vote by landowners in the district to be created



- **Examples of Special Districts:**
 - **Ambulance District**
 - **Fire Protection District**
 - **Health Services District**
 - **Parks and Recreation District**
 - **Sanitation District**
 - **Tunnel District**
- **Metro Districts are also a type of Special District that provide at least two services from a defined list**

Special Districts: Greeley

- **Examples:**
 - **Union Colony Fire Protection District (dissolved)**
 - **Various Metro Districts (Residential, Commercial)**
- **Municipal Code: Metro Districts**
 - **Alternate financing mechanism for infrastructure**
 - **Developer initiated**
 - **Typically adds 50-70 mills to property tax levy**

Formation of Districts

- **State law sets out standards by which a District may be created;**
- **Government entities may enact provisions that include additional conditions or criteria for the establishment of a Special District**

A District must include a service plan that describes the improvements and rationale for the property mill levy and election of landowners within the proposed district

Some communities require Metro Districts to contain a greater number of amenities than a typical development to warrant the additional mill levy



Proposal

- **Landowner desires to create a Special Parks and Recreation District east of US Hwy 85 adjacent to the Cache la Poudre River and capture property tax and oil/gas tax revenues* in order to create a greenway corridor with natural area amenities, extension of the Poudre Trail and features complementary to the flood plain area (e.g. wetland bank, water features, etc).**
 - * **initially considered a Metro District but oil/gas revenues cannot be reserved or retained for use in such districts**
 - * **no examples of such independent districts could be found in other CO municipalities (though such services can exist w/in a Metro District)**



General area for possible Special Parks & Recreation District

City Process to Advance District

- **Amend code to allow for establishment of such a special district consistent with state statutes**
- **Model after existing Metro District provisions in GMC**
- **Define limited powers of the Special District, e.g. eminent domain, application for grants that compete with City interests, etc.**
- **Define means by which land can be added to the District and any expectations of a time the District would be dissolved or improvements transferred or assumed by City**
- **Service Plan provisions and any special conditions or approval criteria**

Time Frame

- **Landowner seeks opportunity to take advantage of a May election cycle**
- **Ordinance would need to be drafted and presented within the month**
- **If ordinance is approved, the application could be filed, and the District service plan and analysis prepared for Council**
- **Council would consider proposal and, if acceptable, allow the special district election to proceed.**

Direction Requested

- **Council direction to staff to :**
 - **Prepare municipal code amendment to allow consideration of a Parks and Recreation District; and/or**
 - **Provide more information on specific areas of interest; or**
 - **Suspend work on a code amendment to allow such a District to be formed in Greeley at this time**